

# **House of Representatives**

General Assembly

File No. 469

February Session, 2008

Substitute House Bill No. 5748

House of Representatives, April 4, 2008

The Committee on Judiciary reported through REP. LAWLOR of the 99th Dist., Chairperson of the Committee on the part of the House, that the substitute bill ought to pass.

#### AN ACT CONCERNING TEENAGE DRIVERS.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

- Section 1. Subsection (j) of section 14-227b of the general statutes is
- 2 repealed and the following in substituted in lieu thereof (Effective
- 3 August 1, 2008):
- 4 (j) The commissioner shall suspend the operator's license or
- 5 nonresident operating privilege of a person under twenty-one years of
- 6 age who did not contact the department to schedule a hearing, who
- 7 failed to appear at a hearing or against whom, after a hearing the
- 8 commissioner held pursuant to subsection (h) of this section, as of the
- 9 effective date contained in the suspension notice or the date the
- 10 commissioner renders a decision whichever is later, for twice the
- appropriate period of time specified in subsection (i) of this section,
- 12 except that, in the case of a person who is sixteen or seventeen years of
- 13 age at the time of the alleged offense, the period of suspension shall be
- one year if such person submitted to a test or analysis and the results
- 15 of such test or analysis indicated that such person had an elevated

blood alcohol content or eighteen months if such person refused to
 submit to such test or analysis.

Sec. 2. Subsection (c) of section 14-36 of the 2008 supplement to the general statutes is repealed and the following is substituted in lieu thereof (*Effective August 1, 2008*):

(c) (1) On or after January 1, 1997, a person who is sixteen or seventeen years of age and who has not had a motor vehicle operator's license or right to operate a motor vehicle in this state suspended or revoked may apply to the Commissioner of Motor Vehicles for a learner's permit. The commissioner may issue a learner's permit to an applicant after the applicant has passed a vision screening and test as to knowledge of the laws concerning motor vehicles and the rules of the road, has paid the fee required by subsection (v) of section 14-49 of the 2008 supplement to the general statutes and has filed a certificate, in such form as the commissioner prescribes, requesting or consenting to the issuance of the learner's permit and the motor vehicle operator's license, signed by (A) one or both parents or foster parents of the applicant, as the commissioner requires, (B) the legal guardian of the applicant, (C) the applicant's spouse, if the spouse is eighteen years of age or older, or (D) if the applicant has no qualified spouse and such applicant's parent or foster parent or legal guardian is deceased, incapable, domiciled without the state or otherwise unavailable or unable to sign or file the certificate, the applicant's stepparent, or uncle or aunt by blood or marriage, provided such person is eighteen years of age or older. The commissioner may, for the more efficient administration of the commissioner's duties, appoint any drivers' school licensed in accordance with the provisions of section 14-69 or any secondary school providing instruction in motor vehicle operation and highway safety in accordance with section 14-36e to issue a learner's permit, subject to such standards and requirements as the commissioner may prescribe in regulations adopted in accordance with chapter 54. Each learner's permit shall expire on the date the holder of the permit is issued a motor vehicle operator's license or on the date the holder attains the age of eighteen years, whichever is

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earlier. (2) The learner's permit shall entitle the holder, while such holder has the permit in his or her immediate possession, to operate a motor vehicle on the public highways, provided such holder is under the instruction of, and accompanied by, a person who holds an instructor's license issued under the provisions of section 14-73 or a person twenty years of age or older who has been licensed to operate, for at least four years preceding the instruction, a motor vehicle of the same class as the motor vehicle being operated and who has not had his or her motor vehicle operator's license suspended by the commissioner during the four-year period preceding the instruction. (3) [For the period of three months after the date of issuance of such permit, unless Unless the holder of the permit is under the instruction of and accompanied by a person who holds an instructor's license issued under the provisions of section 14-73, [the holder shall not transport more than (A) one passenger who meets the provisions of subdivision (2) of this subsection, or (B) such holder's parents or legal guardian, at least one of whom holds a motor vehicle operator's license. (4) For the period beginning three months after the date of issuance of such permit and ending six months after the date of issuance of such permit, unless the holder is under the instruction of and accompanied by a person who holds an instructor's license issued under the provisions of section 14-73, such holder shall not transport any passenger other than as permitted under subdivision (2) or (3) of this subsection and any additional member or members of such holder's immediate family. (5)] no passenger in addition to the person providing instruction shall be transported unless such passenger is a parent or legal guardian of the holder of the permit. (4) The holder of a learner's permit who (A) is an active member of a certified ambulance service, as defined in section 19a-175, (B) has commenced an emergency vehicle operator's course that conforms to the national standard curriculum developed by the United States Department of Transportation, and (C) has had state and national criminal history records checks conducted by the certified ambulance service or by the municipality in which such ambulance service is provided, shall be exempt from the provisions of subdivisions (2) [,] and (3) [and (4)] of

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this subsection only when such holder is en route to or from the location of the ambulance for purposes of responding to an emergency call. [(6)] (5) The commissioner may revoke any learner's permit used in violation of the limitations imposed by subdivision (2) [,] or (3) [or (4)] of this subsection.

- Sec. 3. Subsection (d) of section 14-36 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective August 1, 2008*):
- (d) (1) No motor vehicle operator's license shall be issued to any applicant who is sixteen or seventeen years of age unless the applicant has held a learner's permit and has satisfied the requirements specified in this subsection. The applicant shall (A) present to the commissioner a certificate of the successful completion (i) in a public secondary school, a state vocational school or a private secondary school of a full course of study in motor vehicle operation prepared as provided in section 14-36e, (ii) of training of similar nature provided by a licensed drivers' school approved by the commissioner, or (iii) of home training in accordance with subdivision (2) of this subsection, including, in each case, or by a combination of such types of training, successful completion of not less than [twenty] forty clock hours of behind-thewheel, on-the-road instruction; (B) present to the commissioner a certificate of the successful completion of a course of not less than eight hours relative to safe driving practices, including a minimum of four hours on the nature and the medical, biological and physiological effects of alcohol and drugs and their impact on the operator of a motor vehicle, the dangers associated with the operation of a motor vehicle after the consumption of alcohol or drugs by the operator, the problems of alcohol and drug abuse and the penalties for alcohol and drug-related motor vehicle violations; and (C) pass an examination which [shall] may include a comprehensive test as to knowledge of the laws concerning motor vehicles and the rules of the road in addition to the test required under subsection (c) of this section and shall include an on-the-road skills test as prescribed by the commissioner. At the time of application and examination for a motor vehicle operator's

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license, an applicant sixteen or seventeen years of age shall have held a learner's permit for not less than one hundred eighty days, except that an applicant who presents a certificate under subparagraph (A)(i) or subparagraph (A)(ii) of this subdivision shall have held a learner's permit for not less than one hundred twenty days and an applicant who is undergoing training and instruction by the handicapped driver training unit in accordance with the provisions of section 14-11b shall have held such permit for the period of time required by said unit. The Commissioner of Motor Vehicles shall approve the content of the safe driving instruction at drivers' schools, high schools and other secondary schools. Such hours of instruction required by this subdivision shall be included as part of or in addition to any existing instruction programs. Any fee charged for the course required under subparagraph (B) of this subdivision shall not exceed an amount prescribed by the commissioner by regulation, adopted in accordance with chapter 54. Any applicant sixteen or seventeen years of age who, while a resident of another state, completed the course required in subparagraph (A) of this subdivision, but did not complete the safe driving course required in subparagraph (B) of this subdivision, shall complete the safe driving course, and any fee charged for the course shall not exceed an amount prescribed by the commissioner by regulation, adopted in accordance with chapter 54. The commissioner may waive any requirement in this subdivision, except for that in subparagraph (C) of this subdivision, in the case of an applicant sixteen or seventeen years of age who holds a valid motor vehicle operator's license issued by any other state, provided commissioner is satisfied that the applicant has received training and instruction of a similar nature. (2) The commissioner may accept as evidence of sufficient training under subparagraph (A) of subdivision (1) of this subsection home training as evidenced by a written statement signed by the spouse of a married minor applicant, or by a parent, grandparent, foster parent or legal guardian of an applicant which states that the applicant has obtained a learner's permit and has successfully completed a driving course taught by the person signing the statement, that the signer has had an operator's license for at least

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four years preceding the date of the statement, and that the signer has not had such license suspended by the commissioner for at least four years preceding the date of the statement or, if the applicant has no spouse, parent, grandparent, foster parent or guardian so qualified and available to give the instruction, a statement signed by the applicant's stepparent, brother, sister, uncle or aunt, by blood or marriage, provided the person signing the statement is qualified. (3) If the commissioner requires a written test of any applicant under this section, the test shall be given in English or Spanish at the option of the applicant, provided the commissioner shall require that the applicant shall have sufficient understanding of English for the interpretation of traffic control signs. (4) The Commissioner of Motor Vehicles may adopt regulations, in accordance with the provisions of chapter 54, to implement the purposes this subsection concerning of requirements for behind-the-wheel, on-the-road instruction and the content of safe driving instruction at drivers' schools, high schools and other secondary schools.

- 171 Sec. 4. Section 14-36g of the 2008 supplement to the general statutes 172 is repealed and the following is substituted in lieu thereof (*Effective* 173 August 1, 2008):
  - (a) Each person who holds a motor vehicle operator's license and who is sixteen or seventeen years of age shall comply with the following requirements:
  - (1) Except as provided in subsection (b) of this section, for the period of [three] six months after the date of issuance of such license, such person shall not transport more than (A) such person's parents or legal guardian, at least one of whom holds a motor vehicle operator's license, or (B) one passenger who is a driving instructor licensed by the Department of Motor Vehicles, or a person twenty years of age or older who has been licensed to operate, for at least four years preceding the time of being transported, a motor vehicle of the same class as the motor vehicle being operated and who has not had his or her motor vehicle operator's license suspended by the commissioner

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- 187 during such four-year period;
- (2) Except as provided in subsection (b) of this section, for the period beginning [three] <u>six</u> months after the date of issuance of such license and ending [six months] <u>one year</u> after the date of issuance of such license, such person shall not transport any passenger other than as permitted under subdivision (1) of this subsection and any additional member or members of such person's immediate family;
- (3) No such person shall operate any motor vehicle for which a public passenger transportation permit is required in accordance with the provisions of section 14-44 of the 2008 supplement to the general statutes or a vanpool vehicle, as defined in section 14-1 of the 2008 supplement to the general statutes;
- 199 (4) No such person shall transport more passengers in a motor 200 vehicle than the number of seat safety belts permanently installed in 201 such motor vehicle;
  - (5) No such person issued a motorcycle endorsement shall transport any passenger on a motorcycle for a period of six months after the date of issuance; and
  - (6) Except as provided in subsection (b) of this section, no such person shall operate a motor vehicle on any highway, as defined in section 14-1 of the 2008 supplement to the general statutes, at or after [midnight] 11:00 p.m. until and including 5:00 a.m. of the [same] following day unless (A) such person is traveling for his or her employment or school or religious activities, (B) there is a medical necessity for such travel, or (C) such person is an assigned driver in a Safe Ride program sponsored by the American Red Cross, the Boy Scouts of America or other national public service organization.
    - (b) A person who holds a motor vehicle operator's license and who is sixteen or seventeen years of age shall not be subject to the restrictions on the number or type of passengers specified in subdivision (1) or (2) of subsection (a) of this section, or to the

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restrictions specified in subdivision (6) of said subsection (a), if such person is an active member of a volunteer fire company or department, a volunteer ambulance service or company or an emergency medical

- service organization and if such person is responding to an emergency
- or is carrying out his or her duties as such active member.
- (c) The Commissioner of Motor Vehicles may adopt regulations, in accordance with chapter 54, to implement the provisions of subsection
- 225 (a) of this section.
- 226 (d) Any person who violates any provision of subsection (a) of this
- section shall be deemed to have committed an infraction. The Commissioner of Motor Vehicles, after notice and opportunity for a
- hearing, in accordance with chapter 54, [may] shall suspend the motor
- hearing, in accordance with chapter 54, [may] shall suspend the motor
- vehicle operator's license of any person who [commits a second or
- subsequent violation of violates the provisions of subsection (a) of this
- section for a period of thirty days for a first violation, and for a period
- 233 of six months or until such person attains the age of eighteen years,
- 234 whichever is longer, for a second violation.
- Sec. 5. Subsection (c) of section 14-100a of the 2008 supplement to
- the general statutes is repealed and the following is substituted in lieu
- 237 thereof (*Effective August 1, 2008*):
- (c) (1) The operator of and any front seat passenger in a motor
- vehicle with a gross vehicle weight rating not exceeding ten thousand
- 240 pounds or fire fighting apparatus originally equipped with seat safety
- 241 belts complying with the provisions of the Code of Federal
- Regulations, Title 49, Section 571.209, as amended from time to time,
- shall wear such seat safety belt while the vehicle is being operated on
- 244 [the highways of this state] any highway, except [that a] as follows:
- 245 (A) A child six years of age and under shall be restrained as
- provided in subsection (d) of this section; [. Each]
- 247 (B) The operator of such vehicle shall secure or cause to be secured
- 248 in a seat safety belt any passenger seven years of age or older and

249 under sixteen years of age; and

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- 250 (C) If the operator of such vehicle is under eighteen years of age, 251 such operator and each passenger in such vehicle shall wear such seat 252 safety belt while the vehicle is being operated on any highway.
  - (2) The provisions of subdivision (1) of this subsection shall not apply to (A) any person whose physical disability or impairment would prevent restraint in such safety belt, provided such person obtains a written statement from a licensed physician containing reasons for such person's inability to wear such safety belt and including information concerning the nature and extent of such condition. Such person shall carry the statement on his or her person or in the motor vehicle at all times when it is being operated, or (B) an authorized emergency vehicle, other than fire fighting apparatus, responding to an emergency call or a motor vehicle operated by a rural letter carrier of the United States postal service while performing his or her official duties or by a person engaged in the delivery of newspapers.
- 266 (3) Failure to wear a seat safety belt shall not be considered as 267 contributory negligence nor shall such failure be admissible evidence 268 in any civil action.
  - (4) [On and after February 1, 1986, any] <u>Any</u> person <u>eighteen years</u> of age or older who violates [the provisions] <u>any provision</u> of this subsection shall have committed an infraction and shall be fined fifteen dollars. <u>Any person under eighteen years of age who violates any provision of this subsection shall have committed an infraction and <u>shall be fined seventy-five dollars</u>. Points may not be assessed against the operator's license of any person convicted of such violation.</u>
- Sec. 6. Subsection (b) of section 14-111 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective* August 1, 2008):
- (b) (1) [Whenever] Except as provided in subdivision (2) of this

subsection, whenever the holder of any motor vehicle operator's license has been convicted or has forfeited any bond taken or has received a suspended judgment or sentence for any of the following violations, the commissioner shall, without hearing, suspend [his] such person's operator's license as follows: For a first violation of subsection (a) of section 14-224 or section 14-110, 14-215 or 53a-119b, for a period of not less than one year and, for a subsequent violation thereof, for a period of not less than two years; for a violation of subsection (a) of section 14-222, for a period of not less than thirty days or more than ninety days and, for a subsequent violation thereof, for a period of not less than ninety days; for a violation of subsection (b) of section 14-224, for a period of not less than ninety days; for a first violation of subsection (b) of section 14-147, for a period of not less than ninety days and, for a subsequent violation thereof, for a period of not less than five years; for a first violation of subsection (c) of section 14-147, for a period of not less than thirty days and, for a subsequent violation thereof, for a period of not less than one year.

(2) Notwithstanding the provisions of section 14-111b, whenever the holder of any motor vehicle operator's license who is less than eighteen years of age has been convicted or has forfeited any bond taken or has received a suspended judgment or sentence for any of the following violations, the commissioner shall suspend such person's operator's license as follows: For a first violation of section 14-219, for a period of forty-five days and, for a second violation thereof, for a period of ninety days and, for a third or subsequent violation thereof, for a period of six months; for a first violation of subsection (a) of section 14-222, for a period of six months and, for a subsequent violation thereof, for a period of one year; for a violation of subsection (c) of section 14-224, for a period of six months and, for a subsequent violation thereof, for a period of one year; for a first violation of section 14-296aa, for a period of thirty days and, for a second violation thereof, for a period of ninety days and, for a third or subsequent violation thereof, for a period of six months.

[(2)] (3) The commissioner may suspend the motor vehicle

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operator's license of any person (A) who was arrested for a felony, and
(B) for whom there is an outstanding warrant for rearrest for failing to
appear when legally called with regard to such felony. The suspension
shall terminate no later than the date on which such person appears
before the court with regard to such felony or such failure to appear.

- Sec. 7. Subsection (a) of section 14-111g of the general statutes is repealed and the following is substituted in lieu thereof (*Effective August 1, 2008*):
- 322 (a) For the purposes of this subsection, "moving violation" means 323 any violation of subsection (c) of section 14-36, as amended by this act, 324 section 14-36g, as amended by this act, 14-218a, 14-219, 14-222, 14-223, 325 14-230 to 14-249, inclusive, 14-279, 14-289b, <u>14-296aa</u>, 14-299, 14-301, 326 14-302 or 14-303, and "suspension violation" means a violation of 327 section 14-222a or 14-224, subsection (a) of section 14-227a, or section 328 53a-56b, 53a-57 or 53a-60d. The Commissioner of Motor Vehicles may 329 require any licensed motor vehicle operator who is twenty-four years 330 of age or less, who has been convicted of a moving violation or a 331 suspension violation, or both, committed on two or more occasions to 332 attend a motor vehicle operator's retraining program. 333 commissioner may require any licensed motor vehicle operator over 334 twenty-four years of age, who has been convicted of a moving 335 violation or a suspension violation or a combination of said violations, 336 committed on three or more occasions to attend a motor vehicle 337 operator's retraining program. The retraining program shall (1) review 338 principles of motor vehicle operation, (2) develop alternative attitudes 339 for those attitudes contributing to aggressive driving behavior, and (3) 340 emphasize the need to practice safe driving behavior. The retraining 341 program shall be offered by the Department of Motor Vehicles or by 342 any other organization conducting such a program certified by the 343 commissioner. The commissioner shall notify such operator, in 344 writing, of such requirement. A fee of not more than sixty dollars shall 345 be charged for the retraining program. The commissioner, after notice 346 and opportunity for hearing, may suspend the motor vehicle 347 operator's license of any such operator who fails to attend or

successfully complete the program until the operator successfully completes the program. The hearing shall be limited to any claim of impossibility of the operator to attend the retraining program, or to a determination of mistake or misidentification.

Sec. 8. (NEW) (Effective August 1, 2008) (a) If a police officer issues an infractions complaint to any person for a violation of the provisions of section 14-36g of the 2008 supplement to the general statutes, as amended by this act, the motor vehicle operator's license of such person shall be suspended for a period of forty-eight hours, and such officer, acting on behalf of the Commissioner of Motor Vehicles, shall immediately seize and take possession of such person's motor vehicle operator's license and may cause such vehicle to be removed. The officer shall notify the registered owner of such motor vehicle that such motor vehicle has been removed and of the location of such vehicle. In order to regain possession of such person's operator's license, after such forty-eight-hour period, such person and such person's parent or legal guardian shall appear in person at the police department, state police barracks or other location designated by the police officer, and sign a written acknowledgement of the return of such license. In order for the owner of such motor vehicle to regain possession of such motor vehicle, such owner shall appear in person at the police department, state police barracks or other location designated by the police officer, and sign a written acknowledgement of the return of such motor vehicle. No restoration fee shall be required to be paid to the commissioner, in accordance with the provisions of section 14-50b of the general statutes, but the police officer shall make a written report of the violation and the suspension action, in such form and containing such information as the commissioner shall prescribe, and shall file or transmit such report to the commissioner in such time and manner as the commissioner shall prescribe.

(b) If any person operating a motor vehicle, subject to the provisions of section 14-36g of the 2008 supplement to the general statutes, as amended by this act, is stopped by a police officer and arrested or issued a summons by such officer for (A) exceeding a posted speed

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limit established pursuant to section 14-218a of the general statutes by twenty miles per hour or more, (B) speeding while operating a motor vehicle in violation of subsection (c) of section 14-219 of the general statutes, (C) operating a motor vehicle under the influence of alcohol or any drug or both in violation of section 14-227a or 14-227g of the general statutes, (D) engaging in racing a motor vehicle on a public highway in violation of subsection (c) of section 14-224 of the general statutes, or (E) operating a motor vehicle recklessly in violation of section 14-222 of the general statutes, the motor vehicle operator's license of such person shall be suspended for a period of forty-eight hours, and such officer, acting on behalf of the Commissioner of Motor Vehicles, shall immediately seize and take possession of such person's motor vehicle operator's license and cause such motor vehicle to be removed. The officer shall notify the registered owner of such motor vehicle that such motor vehicle has been removed and of the location of such vehicle. In order to regain possession of such person's operator's license after such forty-eight-hour period, such person and such person's parent or legal guardian shall appear in person at the police department, state police barracks or other location designated by the police officer, and sign a written acknowledgement of the return of such license. In order for the owner of such motor vehicle to regain possession of such motor vehicle, such owner shall appear in person at the police department, state police barracks or other location designated by the police officer, and sign a written acknowledgement of the return of such motor vehicle. No restoration fee shall be required to be paid to the commissioner, in accordance with the provisions of section 14-50b of the general statutes, but the police officer shall make a written report of the violation and the suspension action, in such form and containing such information as the commissioner shall prescribe, and shall file or transmit such report to the commissioner in such time and manner as the commissioner shall prescribe.

Sec. 9. (NEW) (*Effective August 1, 2008*) (a) The Commissioner of Motor Vehicles shall amend the regulations adopted pursuant to section 14-36f of the general statutes concerning the content of safe driving instruction courses offered at drivers' schools, high schools

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and other secondary schools to require the eight hours of instruction required by such regulations to include two hours of instruction concerning the statutory provisions, including penalties, applicable to drivers who are less than eighteen years of age, the dangers of teenage driving, the cognitive development of adolescents, the responsibilities and liabilities of parents of teenage drivers, and related topics deemed by the commissioner to be appropriate.

- (b) A parent or guardian of any person with a learner's permit who is less than eighteen years of age shall attend such two hours of instruction with such person. Before the holder of a learner's permit is permitted to take the driver's test, such person shall provide an affidavit to the commissioner, signed under penalty of false statement, by an official of the driver's school, high school or other secondary school by which such course was conducted, that a parent or guardian attended the two hours of instruction required by subsection (a) of this section with such person.
- Sec. 10. Subsection (a) of section 54-76b of the general statutes is repealed and the following is substituted in lieu thereof (*Effective* 435 August 1, 2008):
- 436 (a) For the purposes of sections 54-76b to 54-76n, inclusive, <u>as</u>
  437 <u>amended by this act</u>:
  - (1) "Youth" means (A) a minor who has reached the age of sixteen years but has not reached the age of eighteen years at the time of the alleged offense, or (B) a child who has been transferred to the regular criminal docket of the Superior Court pursuant to section 46b-127 of the 2008 supplement to the general statutes; and
  - (2) "Youthful offender" means a youth who (A) is charged with the commission of a crime <u>or motor vehicle violation</u> which is not a class A felony or a violation of <u>section 14-222a</u>, <u>subsection (a) of section 14-224</u>, <u>section 14-227a</u>, <u>14-227g</u>, <u>subdivision (2) of subsection (a) of section 53-21 of the 2008 supplement to the general statutes</u> or section 53a-70, 53a-70a, 53a-70b, 53a-71 <u>of the 2008 supplement to the general statutes</u>,

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53a-72a or 53a-72b, except a violation involving consensual sexual intercourse or sexual contact between the youth and another person who is thirteen years of age or older but under sixteen years of age, and (B) has not previously been convicted of a felony in the regular criminal docket of the Superior Court or been previously adjudged a serious juvenile offender or serious juvenile repeat offender, as defined in section 46b-120 of the 2008 supplement to the general statutes.

- Sec. 11. Subsection (a) of section 54-76c of the general statutes is repealed and the following is substituted in lieu thereof (*Effective August 1, 2008*):
- 459 (a) In any case where an information or complaint has been laid 460 charging a defendant with the commission of a crime, and where it 461 appears that the defendant is a youth, such defendant shall be 462 presumed to be eligible to be adjudged a youthful offender and the 463 court having jurisdiction shall, but only as to the public, order the 464 court file sealed, unless such defendant (1) is charged with the 465 commission of a crime or motor vehicle violation which is a class A 466 felony or a violation of section 14-222a, subsection (a) of section 14-224, 467 section 14-227a, 14-227g, subdivision (2) of subsection (a) of section 53-21 of the 2008 supplement to the general statutes or section 53a-70, 53a-468 469 70a, 53a-70b, 53a-71 of the 2008 supplement to the general statutes, 470 53a-72a or 53a-72b, except a violation involving consensual sexual 471 intercourse or sexual contact between the youth and another person 472 who is thirteen years of age or older but under sixteen years of age, or 473 (2) has been previously convicted of a felony in the regular criminal 474 docket of the Superior Court or been previously adjudged a serious 475 juvenile offender or serious juvenile repeat offender, as defined in 476 section 46b-120 of the 2008 supplement to the general statutes. Except 477 as provided in subsection (b) of this section, upon motion of the 478 prosecuting official, the court may order that an investigation be made 479 of such defendant under section 54-76d, for the purpose of 480 determining whether such defendant is ineligible to be adjudged a 481 youthful offender, provided the court file shall remain sealed, but only 482 as to the public, during such investigation.

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Sec. 12. Section 54-76l of the general statutes is repealed and the following is substituted in lieu thereof: (Effective August 1, 2008):

(a) The records or other information of a youth, other than a youth arrested for or charged with the commission of a crime or a motor vehicle violation which is a class A felony or a violation of section 14-222a, subsection (a) of section 14-224, section 14-227a, 14-227g, subdivision (2) of subsection (a) of section 53-21 of the 2008 supplement to the general statutes or section 53a-70, 53a-70a, 53a-70b, 53a-71 of the 2008 supplement to the general statutes, 53a-72a or 53a-72b, except a violation involving consensual sexual intercourse or sexual contact between the youth and another person who is thirteen years of age or older but under sixteen years of age, including fingerprints, photographs and physical descriptions, confidential and shall not be open to public inspection or be disclosed except as provided in this section, but such fingerprints, photographs and physical descriptions submitted to the State Police Bureau of Identification of the Division of State Police within the Department of Public Safety at the time of the arrest of a person subsequently adjudged, or subsequently presumed or determined to be eligible to be adjudged, a youthful offender shall be retained as confidential matter in the files of the bureau and be opened to inspection only as provided in this section. Other data ordinarily received by the bureau, with regard to persons arrested for a crime, shall be forwarded to the bureau to be filed, in addition to such fingerprints, photographs and physical descriptions, and be retained in the division as confidential information, open to inspection only as provided in this section.

(b) The records of any such youth, or any part thereof, may be disclosed to and between individuals and agencies, and employees of such agencies, providing services directly to the youth, including law enforcement officials, state and federal prosecutorial officials, school officials in accordance with section 10-233h, court officials, the Division of Criminal Justice, the Court Support Services Division, the Board of Pardons and Paroles and an advocate appointed pursuant to section 54-221 for a victim of a crime committed by the youth. Such records

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shall also be available to the attorney representing the youth, in any proceedings in which such records are relevant, to the parents or guardian of such youth, until such time as the youth reaches the age of majority or is emancipated, and to the youth upon his or her emancipation or attainment of the age of majority, provided proof of the identity of such youth is submitted in accordance with guidelines prescribed by the Chief Court Administrator. Such records disclosed pursuant to this subsection shall not be further disclosed.

- (c) The records of any such youth, or any part thereof, may be disclosed upon order of the court to any person who has a legitimate interest in the information and is identified in such order. Records or information disclosed pursuant to this subsection shall not be further disclosed.
- (d) The records of any such youth, or any part thereof, shall be available to the victim of the crime committed by such youth to the same extent as the record of the case of a defendant in a criminal proceeding in the regular criminal docket of the Superior Court is available to a victim of the crime committed by such defendant. The court shall designate an official from whom such victim may request such information. Information disclosed pursuant to this subsection shall not be further disclosed.
- (e) Any reports and files held by the Court Support Services Division regarding any such youth who served a period of probation may be accessed and disclosed by employees of the division for the purpose of performing the duties contained in section 54-63b.
- (f) Information concerning any such youth who has escaped from an institution to which such youth has been committed or for whom an arrest warrant has been issued may be disclosed by law enforcement officials.
- (g) The information contained in and concerning the issuance of any protective order issued in a case in which a person is presumed or determined to be eligible to be adjudged a youthful offender shall be

entered in the registry of protective orders pursuant to section 51-5c and may be further disclosed as specified in said section.

551 (h) The records of any youth adjudged a youthful offender for a
552 motor vehicle violation shall be disclosed to the Department of Motor
553 Vehicles for administrative use in determining whether suspension of
554 such person's motor vehicle operator's license is warranted. Such
555 records disclosed pursuant to this subsection shall not be further
556 disclosed.

[(h)] (i) The provisions of this section, as amended by public act 05-232, apply to offenses committed after January 1, 2006, and do not affect any cases pending on said date or any investigations involving offenses committed prior to said date.

This act shall take effect as follows and shall amend the following			
sections:	sections:		
Section 1	August 1, 2008	14-227b(j)	
Sec. 2	August 1, 2008	14-36(c)	
Sec. 3	August 1, 2008	14-36(d)	
Sec. 4	August 1, 2008	14-36g	
Sec. 5	August 1, 2008	14-100a(c)	
Sec. 6	August 1, 2008	14-111(b)	
Sec. 7	August 1, 2008	14-111g(a)	
Sec. 8	August 1, 2008	New section	
Sec. 9	August 1, 2008	New section	
Sec. 10	August 1, 2008	54-76b(a)	
Sec. 11	August 1, 2008	54-76c(a)	
Sec. 12	August 1, 2008	54-76 <i>l</i>	

TRA Joint Favorable Subst. C/R JUD

JUD Joint Favorable Subst.

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The following fiscal impact statement and bill analysis are prepared for the benefit of members of the General Assembly, solely for the purpose of information, summarization, and explanation, and do not represent the intent of the General Assembly or either chamber thereof for any purpose:

#### **OFA Fiscal Note**

## State Impact:

Agency Affected	Fund-Effect	FY 09 \$	FY 10 \$
Department of Motor Vehicles	TF - Cost	183,700	33,700
Comptroller Misc. Accounts	TF - Cost	16,800	16,800
(Fringe Benefits) <sup>1</sup>			
Judicial Dept.	GF - Cost	Potential	Potential
Judicial Dept.	GF & TF -	Minimal	Minimal
_	Revenue Gain		
Public Safety, Dept.	GF - None	None	None

Note: TF=Transportation Fund; GF=General Fund

#### Municipal Impact:

Municipalities	Effect	FY 09 \$	FY 10 \$
Municipal Police Departments	None	None	None

# Explanation

The bill makes several changes related to 16 and 17 year old drivers, which will result in the fiscal impacts described below:

## **Department of Motor Vehicles**

The estimated cost to the Department of Motor Vehicles (DMV) to implement changes in the bill is a one-time cost of \$150,000 for computer programming in FY 09 and an on-going cost of \$50,500 for personnel.

The one-time cost in FY 09 of \$150,000 is to reprogram the

<sup>&</sup>lt;sup>1</sup> The fringe benefit costs for state employees are budgeted centrally in the Miscellaneous Accounts administered by the Comptroller. The first year fringe benefit costs for new positions do not include pension costs. The estimated first year fringe benefit rate as a percentage of payroll is 25.36%. The state's pension contribution is based upon the prior year's certification by the actuary for the State Employees Retirement System (SERS). The SERS fringe benefit rate is 33.27%, which when combined with the rate for non-pension fringe benefits totals 58.63%.

Suspension and Driver History Filing System to incorporate the suspension provisions in the bill.

The on-going cost to DMV is for one Data Entry Operator (\$50,500, including fringes) beginning in FY 09 to process and file police reports into the Suspension and Driver History Filing System.

The bill's other provisions are not anticipated to result in a fiscal impact to the DMV.

#### **Judicial Department**

The bill expands the definition of "youthful offender" to include anyone 16 or 17 years of age who is charged with a motor vehicle violation (with certain exceptions).<sup>2</sup> It is anticipated that relatively few 16 and 17 year olds would choose to apply for youthful offender status, which requires a court appearance and would result in probation supervision, rather than pay the fine by mail. However, to the extent that this occurs, the Judicial Department would incur a cost to supervise additional youthful offenders. The annual state cost, including salaries, fringe benefits, and other expenses, would be significant (more than \$100,000) if these provisions resulted in 200 or more youthful offenders under supervision by the Court Support Services Division of the Judicial Department.

The bill expands seat belt requirements for any person traveling in a vehicle being driven by someone under age 18, and increases the fine for anyone under age 18 who violates any provision of the seat belt law. These changes are anticipated to generate minimal (less than \$50,000) annual revenue to the Transportation and General Funds.

#### State and Local Police

sHB5748 / File No. 469

<sup>&</sup>lt;sup>2</sup> The exceptions are as follows: any class A felony; negligent homicide with a motor vehicle; failure to stop and render assistance when knowingly involved in an accident that causes the death or serious injury of another person; and operating a motor vehicle while under the influence of alcohol or drugs, or with an elevated blood alcohol level.

The bill would require police officers to temporarily suspend the license and remove the vehicle of 16 and 17 year old drivers for various infractions and violations, as well as make and remit to the Department of Motor Vehicles a written report of such actions. Police enforcement of this provision could be accommodated within the normal course of police officers' duties and at no increased cost.

#### The Out Years

The annualized ongoing fiscal impact identified above would continue into the future subject to inflation.

# OLR Bill Analysis sHB 5748

#### AN ACT CONCERNING TEENAGE DRIVERS.

#### SUMMARY:

The bill establishes several new requirements for 16- and 17-yearolds, and in some cases their parents or legal guardians, both before and after they get their drivers' licenses. It:

- 1. further restricts the passengers they may carry while being instructed under a learner's permit;
- 2. extends current passenger restrictions that apply for the first six months after licensure to an entire year;
- 3. begins the nighttime hours when 16- or 17-year-olds cannot drive except for employment, religious, school-related, or certain other purposes at 11 p.m. instead of midnight;
- 4. increases from 20 to 40 hours the amount of behind-the-wheel, on-the-road training a 16- or 17-year-old must get before qualifying for licensure;
- 5. requires license suspensions for any violations of post licensure driving restrictions for 16- and 17-year-olds, instead of only for second or subsequent violations;
- 6. establishes mandatory license suspension requirements for 16and 17-year-olds who violate certain traffic laws that are longer than the ones that currently apply to drivers of other ages and, in other cases, applicable only to 16- and 17-year-olds;
- 7. establishes a 48-hour summary suspension and license seizure

for 16- and 17-year-olds who commit certain acts, and requires a parent or guardian to accompany them when they return to retrieve their licenses;

- 8. requires a parent or guardian to attend two hours of instruction on teen driving laws and related issues with the child before a 16- or 17-year-old can take the license test; and
- 9. requires anyone in a vehicle with a 16- or 17-year-old driver to be wearing a seat belt and increases the penalty for anyone under age 18 who violates the seat belt law.

The bill lengthens the administrative license suspension for the first time a 16- or 17-year-old refuses to take a blood alcohol test or takes the test and has an illegal blood alcohol level; but it also appears to shorten the suspension for any subsequent time this occurs before the teen reaches age 18.

The bill makes violations of learner's permit requirements and restrictions and post-licensure restrictions on 16- and 17-year-olds moving violations that can lead to the teen driver having to complete the driver retraining program. It also makes violations of the restrictions on use of a cell phone or mobile electronic device while driving moving violations for this purpose, but in this case, it applies to all drivers, regardless of their age.

The bill allows someone under age 18 who commits a motor vehicle violation to be considered a youthful offender, but excludes negligent homicide with a motor vehicle, evading responsibility following an accident that results in a death or serious physical injury, and driving under the influence of alcohol or drugs for this purpose. It also requires the records of a youthful offender for a motor vehicle violation to be disclosed to the Department of Motor Vehicles (DMV) for use in determining if a license suspension is warranted.

The bill also (1) allows the DMV commissioner to adopt regulations on the requirements for behind-the-wheel, on-the-road instruction and

(2) makes administration of a knowledge test on motor vehicle laws and rules of the road as part of the license test discretionary instead of mandatory. The latter change appears to make it possible for the full-knowledge test to be administered to a 16- or 17-year old at the time of application for a learner's permit instead of when the license examination is taken.

EFFECTIVE DATE: August 1, 2008

#### PASSENGER RESTRICTIONS

#### While Under Learner's Permit

The bill prohibits a 16- or 17-year-old with a learner's permit from carrying any passengers except the person providing driving instruction, unless the additional passenger is a parent or legal guardian. It applies this restriction during the entire time the 16- or 17-year-old has the learner's permit.

Currently, restrictions on carrying passengers for 16- or 17-year-olds during the period they are learning to drive under a learner's permit parallel those that apply for the first six months after they get their licenses. Specifically:

- 1. for the first three months the permit is held, a 16- or 17-year-old may only have in the car (a) a licensed driver's instructor, (b) his parents or guardians, at least one of whom must be a licensed driver, or (c) one person who is at least age 20, has been licensed for at least four years, and has not had a driver's license suspension during those four years; and
- 2. during the fourth through six months the permit is held, the 16or 17-year-old may carry additional members of his immediate family, in addition to any of those noted above.

#### After Licensure

The bill extends the passenger restrictions that currently apply to 16- and 17-year-olds after they are licensed for a full year instead of the first six months of licensure.

After a 16- or 17-year-old gets a driver's license, the law restricts the passengers they can have in the vehicle while driving as explained above. The restrictions to a licensed instructor, parents or guardians, or a single person age 20 or more apply for the first three months of licensure, as they did under the learner's permit. For the fourth through sixth month additional immediate family members may be carried. After six months, the restrictions end except that a 16- or 17-year-old may never transport more passengers than the number of vehicle seating positions with seat belts.

The bill makes the first restriction apply for the first six months of licensure instead of the first three months. The authorization to carry other family members who are not parents or guardians would apply for the seventh through 12<sup>th</sup> months of licensure. Thus, under the bill, a 16- or 17-year-old is, in effect, prohibited from carrying any passenger who is under age 20 for the first year of licensure, unless that person is an immediate family member.

# DRIVER'S LICENSE SUSPENSIONS FOR 16- AND 17-YEAR-OLDS Administrative Per Se License Suspension

By law, anyone who holds a driver's license is deemed to have given implied consent to have his blood, breath, or urine tested for the presence of alcohol or drugs. If, after being arrested for driving under the influence of alcohol or drugs and being apprised of his rights and being given the opportunity to call an attorney, the person either refuses the test or takes it and the results show an "elevated blood alcohol content" the person is subject to an administrative driver's license suspension imposed by DMV independently of any consequences that may result from adjudication of the criminal charge in court. This is called an administrative per se license suspension.

Currently, anyone under age 21 who does not contact DMV for a hearing, fails to show up for a scheduled hearing, or who goes to the DMV hearing and loses it is subject to a license suspension that is twice as long as the period imposed on someone age 21 or older for a similar type of violation. The bill makes this enhanced administrative license

suspension even longer for a 16- or 17-year-old for a first per se offense, but appears to make it shorter for second or subsequent per se offenses. This appears to be the case because the new provision does not specify that it applies for a first offense and the suspensions imposed on drivers under age 21 for repeat per se offenses under the current law are higher than what the bill specifies for 16-or 17-year-olds.

For example, under current law the administrative license suspension for someone age 21 or older for having a BAC of .08% or more but under .16% is 90 days for a first offense, nine months for a second offense, and two years for a third offense. For anyone under age 21 the period is doubled, i.e., 180 days for a first offense, 18 months for a second offense, four years for a third offense. But the bill specifies that for someone who is 16- or 17-years-old the period of suspension for an elevated BAC must be one year. Thus for a first offense, the suspension would be one year instead of 180 days, but if a second offense occurred before the person reached age 18, the suspension under the bill would be for only one year instead of 18 months. Although it is unlikely that a third offense could occur before age 18, the suspension would be one year instead of four years as under current law.

The same relationship would exist for suspensions mandated for BACs of .16% or more and for test refusals. Although the suspension for a first offense for either would be higher for a 16- or 17-year-old than it is under current law, it would be lower for a second or subsequent offense (See BACKGROUND).

### Violation of Post-Licensure Driving Restrictions

By law, violation of any of the restrictions that apply to 16- and 17-year-olds after licensure (passengers, curfew, and seat belts) is an infraction. Currently for a second or subsequent violation, the commissioner may suspend the driver's license until the 16- or 17-year-old reaches age 18. The bill, instead, requires the commissioner to suspend the license for 30 days for a first violation of the restrictions

and for six months, or until age 18, whichever is longer, for a second violation. Thus someone who commits a second violation less than six months before he turns 18 years old would serve a six-month suspension. Currently, these individuals can only be suspended for the period remaining until their 18<sup>th</sup> birthday.

## Violation of Specified Traffic Laws

The bill establishes a set of mandatory license suspensions for 16-and 17-year-olds convicted of (1) speeding, (2) reckless driving, (3) racing a motor vehicle on a highway, and (4) using a cell phone or mobile electronic device while driving. The bill, in effect, (1) increases suspension periods for 16- and 17-year-olds for reckless driving and motor vehicle racing over the current periods that apply to all drivers and (2) establishes license suspensions for speeding and use of cell phones where none currently exist. The mandatory suspensions are shown below.

Violation	Current Suspension	Suspension for 16- or 17-
	(All Drivers)	Year-Old Under the Bill
Speeding*	Not permitted by law	1st violation – 45 days
(§ 14-219)	until 4 <sup>th</sup> conviction within two years unless	2 <sup>nd</sup> violation – 90 days
	ordered by the court	Subsequent – 6 months
	4 <sup>th</sup> violation—up to 30	
	days	
	5 <sup>th</sup> violation—up to 60 days	
	6 <sup>th</sup> or subsequent—up to 6 months	
Reckless	1st violation – 30 days	1st violation – 6 months
Driving	Subsequent – 90 days	Subsequent – 1 year
Racing on a	1st violation – 30 days	1st violation – 6 months

Public	Subsequent – 90 days	Subsequent – 1 year
Highway		
Use of Cell	None	1st violation – 30 days
Phone or		
Mobile		2 <sup>nd</sup> violation – 90 days
Electronic		
Device While		Subsequent – 6 months
Driving		

\*Speeding occurs when someone drives (1) at a speed that endangers the life of any occupant of the vehicle but not someone outside the vehicle or (2) on any highway at more than 55 miles per hour (or more than 65 miles per hour if that is the speed limit on the highway).

The suspension for speeding must be based on a conviction for violating CGS § 14-219 only. As noted above, this generally requires driving at more than 55 miles per hour. Someone can be charged with "traveling unreasonably fast" under CGS § 14-218a if he is driving above the posted limit or at any speed, regardless of the speed limit, that is greater than reasonable for the road and weather conditions. The bill does not require license suspensions for traveling unreasonably fast.

# SUMMARY 48-HOUR LICENSE SUSPENSION FOR CERTAIN VIOLATIONS

The bill establishes a 48-hour summary suspension of a 16- or 17-year-olds driver's license if the teenage driver is cited for:

- 1. violating any of the driving restrictions that apply after licensure;
- 2. driving 20 miles per hour or more above a posted speed limit;
- 3. driving under the influence of alcohol or drugs or with an elevated blood-alcohol level (which is .02% or more for anyone under age 21);
- 4. driving recklessly in violation of CGS § 14-222; or

5. racing a motor vehicle on a public highway.

If the 16- or 17-year-old is cited for any of these law violations, the police officer must seize the driver's license for 48 hours on behalf of the motor vehicle commissioner and cause the vehicle to be removed. The police officer must notify the vehicle's registered owner that it has been removed and identify the location where it has been taken. The driver's license is considered suspended for the 48 hours.

To regain the license, the 16- or 17-year-old and his parent or legal guardian must appear in person at the police department, state police barracks, or other designated location and sign a written acknowledgement of its return. No restoration fee may be charged for return of the license. The police officer who seized the license must make a written report of the violation and the suspension action to the commissioner on a form, and in a time and manner, that the commissioner prescribes.

The vehicle's registered owner must appear at the police department, barracks, or other designated location to recover the vehicle and sign a written acknowledgement of its return.

#### JOINT INSTRUCTION IN MATTERS RELATING TO TEEN DRIVING

By law, any 16- or 17-year-old must attend an eight-hour course in safe driving practices and the effects of alcohol or drugs on driving, among other things. This applies even if the teen is receiving driving instruction certified by a parent, guardian, or other responsible adult instead of through commercial driving instruction of a secondary school driver's education program.

The bill requires the commissioner to amend the regulations for this eight-hour course to include two hours of instruction concerning the laws and penalties that apply to drivers under age 18, the dangers of teenage driving, cognitive development of adolescents, the responsibilities and liabilities of parents of teenage drivers, and any other subjects he deems appropriate. It requires the parent or guardian of anyone under age 18 with a learner's permit to attend this

two-hour component of the course with the child. It also requires the 16- or 17-year-old to provide an affidavit signed by an official of the driving school or driver education program under penalty of false statement that a parent or guardian of the child attended the two hours of instruction with the child. The permit holder may not take the driver's test unless this affidavit is provided.

#### SEAT BELT REQUIREMENTS

By law, the driver and all front seat passengers in a motor vehicle must wear seat belts or, if appropriate, be in a child restraint system. The driver must also make sure that any rear seat passenger under age 16 is secured in a seat belt. The bill requires any passenger, regardless of age, to be wearing a seat belt in a vehicle being driven by someone user age 18. It also increases the fine for anyone under age 18 who violates any provision of the seat belt law. Currently, violations are infractions with a fine of \$15 (total amount due for a violation with additional fees and assessments required by law is \$37). Under the bill, violations by anyone under age 18 are infractions with a \$75 fine (total amount due would be \$123).

#### DRIVER RETRAINING PROGRAM

By law, anyone age 24 or younger who commits two or more moving violations or suspension violations must complete the DMV-certified driver retraining program or face a license suspension until the program has been completed. Anyone over age 24 must complete the program after three moving or suspension violations. The driver retraining program is conducted by four DMV-approved vendors.

The bill adds to the list of moving violations that can lead to participation in the driver retraining program (1) violations of learner's permit requirements or post-licensure driving restrictions for 16- or 17-year-olds and (2) violations of the prohibition on the use of cell phones and mobile electronic devices by drivers of any age. By law, drivers age 18 or older cannot use hand-held cell phones or mobile electronic devices while driving and drivers under age 18 cannot use any cell phone or mobile electronic device, whether or not it is hands free.

#### YOUTHFUL OFFENDERS

The bill allows someone under age 18 who commits a motor vehicle violation to be considered a youthful offender except if the violation is for:

- 1. negligent homicide with a motor vehicle (CGS § 14-222a);
- 2. failure to stop and render assistance when knowingly involved in an accident that causes the death or serious physical injury of another person (CGS § 14-224(a)); and
- 3. operating a motor vehicle while under the influence of alcohol or drugs, or with an elevated blood alcohol level, which for someone under age 21 is a blood alcohol level of .02% or more (CGS § 14-227a or 14-227g).

It also requires the records of any youth adjudged a youthful offender for a motor vehicle violation to be disclosed to the DMV for administrative use in determining whether a driver's license suspension is warranted. It prohibits such records from being further disclosed.

# ADMINISTRATION OF KNOWLEDGE TEST TO 16- OR 17-YEAR-OLD

Currently, a 16- or 17-year-old must take and pass at the time of application for a learner's permit a (1) vision screening and (2) knowledge test on motor vehicle laws and rules of the road. Currently, this knowledge test is a short test consisting of 10 questions. DMV administers a full-knowledge test and a road test when the 16- or 17-year-old comes to DMV for the license examination. The bill makes the knowledge test at time of licensure discretionary rather than mandatory. In effect, the change allows DMV to modify its current practice and administer the full-knowledge test when the learner's permit is issued.

#### BACKGROUND

Administrative Per Se License Suspension Periods

The current license suspension periods that apply under administrative per se law are shown below (CGS § 14-227b).

Administrative Per Se License Suspension Periods			
Per Se Offense	First Offense	Second Offense	Third Offense
Test Refused	6 months	1 year	3 years
Test Refused and Under 21	1 year	2 years	6 years
BAC is .08% or more but under .16%	90 days	9 months	2 years
BAC is .02% or more but under .16% and Under 21	180 days	18 months	4 years
BAC of .16% or more	120 days	10 months	2 years, 6 months
BAC of .16% or more and Under 21	240 days	20 months	5 years

#### Related Bill

Another bill, sSB 337, which was favorably reported by the Children's and Judiciary committees, beginning January 1, 2010, excludes motor vehicle infractions, violations, and offenses committed by 16- and 17-year-olds from the definition of "delinquent act," subjecting offenders to prosecution as adults.

#### COMMITTEE ACTION

Transportation Committee

Joint Favorable Substitute Change of Reference

Yea 31 Nay 0 (03/07/2008)

Judiciary Committee

Joint Favorable Substitute

Yea 43 Nay 0 (03/24/2008)